

# LICENCE

Licence No. / Licence n° 2738 R

Issue Date / Date de délivrance October 19, 2006

REVISED : January 4, 2007

In accordance with The Environment Act (C.C.S.M. c. E125) /  
Conformément à la Loi sur l'environnement (C.P.L.M. c. E125)

Pursuant to Sections 11(1) and 14(2) / Conformément au Paragraphes 11(1) et 14(2)

**THIS LICENCE IS ISSUED TO : / CETTE LICENCE EST DONNÉE À :**

**TOWN OF RUSSELL; "the Licencee"**

for the expansion, remediation and operation of the Development being a wastewater collection system and a wastewater treatment lagoon located in the northeast and southeast quarters of Section 4-21-28 WPM in the Rural Municipality of Russell with discharge of treated wastewater effluent south of the wastewater treatment lagoon into a slough which drains into a tributary drain of the Silver Creek channel and in accordance with the Proposal filed under The Environment Act on March 8, 2006 and additional information submitted on April 17, 2006 and August 2, 2006 and the Notice of Alteration filed on December 27, 2006 and subject to the following specifications, limits, terms and conditions:

**DEFINITIONS**

In this Licence,

**"access road"** means a road that leads from a Provincial Trunk/Highway, Provincial Road, or a municipal road;

**"accredited laboratory"** means an analytical facility accredited by the Standard Council of Canada (SCC), or accredited by another accrediting agency recognized by Manitoba Conservation to be equivalent to the SCC, or be able to demonstrate, upon request, that it has the quality assurance/quality control (QA/QC) procedures in place equivalent to accreditation based on the international standard ISO/IEC 17025, or otherwise approved by the Director;

**"approved"** means approved by the Director in writing;

**\*\*A COPY OF THE LICENCE MUST BE KEPT ON SITE AT THE DEVELOPMENT  
AT ALL TIMES\*\***

**"as constructed drawings"** means engineering drawings complete with all dimensions which indicate all features of the Development as it has actually been built;

**"ASAE"** means American Society of Agricultural Engineers;

**"ASTM"** means the American Society for Testing and Materials;

**"Director"** means an employee so designated pursuant to The Environment Act;

**"effluent"** means treated wastewater flowing or pumped out of the wastewater treatment lagoon or sewage treatment plant;

**"Environment Officer"** means an employee so appointed pursuant to The Environment Act;

**"fecal coliform"** means aerobic and facultative, Gram-negative, nonspore-forming, rod-shaped bacteria capable of growth at 44.5°C, and associated with fecal matter of warm-blooded animals;

**"five-day biochemical oxygen demand"** means that part of the oxygen demand usually associated with biochemical oxidation of organic matter within five days at a temperature of 20°C;

**"grab sample"** means a quantity of wastewater taken at a given place and time;

**"high water mark"** means the line on the interior surface of the primary and secondary cells which is normally reached when the cell is at the maximum allowable liquid level;

**"hydraulic conductivity"** means the quantity of water that will flow through a unit cross-sectional area of a porous material per unit of time under a hydraulic gradient of 1.0;

**"influent"** means water, wastewater, or other liquid flowing into a wastewater treatment facility;

**"low water mark"** means the line on the interior surface of the primary and secondary cells which is normally reached when the cell is discharged;

**"mil"** means one-thousandth of an inch;

**"MPN Index"** means the most probable number of coliform organisms in a given volume of wastewater which, in accordance with statistical theory, would yield the observed test result with the greatest frequency;

"**primary cell**" means the first in a series of cells of the wastewater treatment lagoon system and which is the cell that receives the untreated wastewater;

"**PVC**" means polyvinyl chloride;

"**riprap**" means small, broken stones or boulders placed compactly or irregularly on dykes or similar embankments for protection of earth surfaces against wave action or current;

"**secondary cell**" means a cell of the wastewater treatment lagoon system which is the cell that receives partially treated wastewater from the primary cell;

"**sewage**" means household wastewater that contains human waste;

"**sludge solids**" means solids in sludge;

"**sludge**" means accumulated solid material containing large amounts of entrained water, which has separated from wastewater during processing;

"**Standard Methods for the Examination of Water and Wastewater**" means the most recent edition of Standard Methods for the Examination of Water and Wastewater published jointly by the American Public Health Association, the American Waterworks Association and the Water Environment Federation;

"**supernatant**" means the liquid remaining above the sludge solids after sedimentation;

"**total coliform**" means a group of aerobic and facultative anaerobic, Gram-negative, nonspore-forming, rod-shaped bacteria, that ferment lactose with gas and acid formation within 48 hours at 35°C, and inhabit predominantly the intestines of man or animals, but are occasionally found elsewhere and include the sub-group of fecal coliform bacteria;

"**waste disposal ground**" means an area of land designated by a person, municipality, provincial government agency, or crown corporation for the disposal of waste and approved for use in accordance with Manitoba Regulation 150/91;

"**wastewater**" means the spent or used water of a community or industry which contains dissolved and suspended matter; and

"**wastewater treatment lagoon**" means the component of this development which consists of an impoundment into which wastewater is discharged for storage and treatment by natural oxidation.

**GENERAL TERMS AND CONDITIONS**

This Section of the Licence contains requirements intended to provide guidance to the Licencee in implementing practices to ensure that the environment is maintained in such a manner as to sustain a high quality of life, including social and economic development, recreation and leisure for present and future Manitobans.

1. The Licencee shall direct all wastewater generated within the Town of Russell to the wastewater treatment lagoon or other approved wastewater treatment facility.
2. In addition to any of the limits, terms and conditions specified in this Licence, the Licencee shall, upon the request of the Director:
  - a) sample, monitor, analyze and/or investigate specific areas of concern regarding any segment, component or aspect of pollutant storage, containment, treatment, handling, disposal or emission systems, for such pollutants or ambient quality, aquatic toxicity, leachate characteristics and discharge or emission rates, for such duration and at such frequencies as may be specified;
  - b) determine the environmental impact associated with the release of any pollutant(s) from the Development; or
  - c) provide the Director, within such time as may be specified, with such reports, drawings, specifications, analytical data, descriptions of sampling and analytical procedures being used, bioassay data, flow rate measurements and such other information as may from time to time be requested.
3. The Licencee shall, unless otherwise specified in this Licence:
  - a) carry out all preservations and analyses on liquid samples in accordance with the methods prescribed in "Standard Methods for the Examination of Water and Wastewater" or in accordance with an equivalent analytical methodology approved by the Director;
  - b) have all analytical determinations undertaken by an accredited laboratory; and
  - c) report the results to the Director, in writing or in a format acceptable to the Director, within 60 days of the samples being taken.
4. The Licencee shall, in case of physical or mechanical breakdown of the wastewater collection and/or treatment system:
  - a) notify the Director immediately;
  - b) identify the repairs required to the wastewater collection and/or treatment system;
  - c) undertake all repairs to minimize unauthorized discharges of wastewater; and
  - d) complete the repairs in accordance with any written instructions of the Director.

5. The Licencee shall ensure that, during construction and operation of the Development, spills of fuels or other contaminants are reported to an Environment Officer in accordance with the requirements of *Manitoba Regulation 439/87* respecting *Environmental Accident Reporting*.
6. The Licencee shall, during construction and operation of the Development:
  - a) immediately report any reportable spills to Manitoba Conservation's Accident Reporting Line at (204) 944-4888; and
  - b) provide a follow-up report to the Director on a reportable environmental accident outlining the cause(s) and proposing corrective action to prevent reoccurrence.
7. The Licencee shall ensure that the operation of the Development is carried out by individuals properly trained and qualified to do so.
8. The Licencee shall submit all information required to be provided to the Director under this Licence, in writing, in such form (including number of copies), and of such content as may be required by the Director.

#### **SPECIFICATIONS, LIMITS, TERMS AND CONDITIONS**

9. The Licencee shall notify the assigned Environment Officer not less than two weeks prior to beginning construction of the Development. The notification shall include the intended starting date of construction, the name of the contractor responsible for the construction and the name of the on-site contact person.
10. The Licencee shall install and maintain a fence with warning signs surrounding the wastewater treatment lagoon with a gate to control access.
11. The Licencee shall maintain an all-weather access road to the wastewater treatment lagoon.
12. The Licencee shall operate and maintain the wastewater treatment lagoon in such a manner that:
  - a) the release of offensive odours is minimized;
  - b) the organic loading on the primary cell, as indicated by the five-day biochemical oxygen demand, is not in excess of 56 kilograms per hectare per day;
  - c) the depth of liquid in the primary cell or secondary cells does not exceed 1.5 metres;
  - d) a 1.0 metre freeboard is maintained in primary and secondary cells at all times.

13. The Licencee shall, prior to the construction of the new secondary cell and the remediation of the existing secondary cells of the wastewater treatment lagoon:
  - a) remove all organic topsoil from the area where the dykes will be constructed;  
or
  - b) remove all organic material for a depth of 0.3 metres and a width of 3.0 metres from the area where the cut-off will be constructed.
  
14. The Licencee shall construct and maintain a continuous liner, including cover material, underlying the secondary cells of the wastewater treatment lagoon, such that:
  - a) the liner is constructed from polyvinyl chloride geomembrane (PVC);
  - b) the liner has a minimum thickness of 30 mils;
  - c) the liner is installed in accordance with ASAE Standard EP340.2 for the Installation of Flexible Membrane Linings;
  - d) the liner shall be installed to a minimum elevation of 2.3 metres above the base of primary and secondary cells;
  - e) the liner is free of holes and has a hydraulic conductivity not exceeding  $3.0 \times 10^{-9}$  centimetres per second over the entire surface area of the liner;
  - f) the liner is tested for the integrity of all field seams by the air lance or ultrasonic pulse echo test method, in accordance with ASTM Standard D 4437-99, and a testing report is prepared and submitted to the Director for approval; and
  - g) the liner shall be covered with sand or other granular cover material to a minimum depth of 0.3 metre measured perpendicular to the surface of the liner.
  
15. The Licencee shall construct and maintain an effective gas relief system under the synthetic liner for all secondary cells of the wastewater treatment lagoon.
  
16. The Licencee shall notify the Director two weeks prior to commencing the installation of the liner and the gas relief system.
  
17. The Licencee shall complete the installation of the synthetic liner at the wastewater treatment lagoon between the 15<sup>th</sup> day of May and the 15<sup>th</sup> day of October of any year.
  
18. The Licencee shall not cover any of the synthetic liner or use the secondary cells of the wastewater treatment lagoon until receiving the approval of the Director of the report submitted pursuant to sub-Clause 14 f) of this Licence.
  
19. The Licencee shall maintain the existing primary cell of the wastewater treatment lagoon with a continuous liner, including cutoffs, under all interior surfaces of the cell in accordance with the following specifications:
  - a) the liner shall be made of clay;
  - b) the liner shall be at least one metre in thickness;

- c) the liner shall have a hydraulic conductivity of  $1 \times 10^{-7}$  centimetres per second or less at all locations; and
  - d) the liner shall be constructed to an elevation of 2.5 metres above the floor elevation.
20. The Licencee shall arrange with the designated Environment Officer a mutually acceptable time and date for any required soil sampling between the 15th day of May and the 15th day of October of any year.
21. The Licencee shall take and test undisturbed soil samples, in accordance with Schedule "A" attached to this Licence, from the liner of the existing primary cell of the wastewater treatment lagoon; the number and location of samples and test methods to be specified by the designated Environment Officer up to a maximum of 20 samples.
22. The Licencee shall submit to the Director the results of the tests carried out pursuant to Clause 21 of this Licence, within two weeks from the date of the soil sampling.
23. The Licencee shall, if in the opinion of the Director, significant erosion of the interior surfaces of the dykes occurs, repair the dyke and install riprap as necessary. The riprap shall be placed on the interior dyke surfaces from 0.6 metres above the high water mark to at least 0.6 metres below the low water mark to protect the dykes from wave action.
24. The Licencee shall provide and maintain a grass cover on the dykes of the wastewater treatment lagoon and shall regulate the growth of the vegetation so that the height of the vegetation does not exceed 0.3 metres on all dykes.
25. The Licencee shall annually remove by mechanical methods all reeds, rushes and trees located above the low water mark in every cell of the wastewater treatment lagoon.
26. The Licencee shall implement an ongoing program to remove burrowing animals from the site of the wastewater treatment lagoon.

#### **MONITORING AND SPECIFICATIONS**

27. The Licencee shall prior to each effluent discharge campaign obtain grab samples of the treated wastewater and have them analyzed for:
- a) the organic content as indicated by the five day biochemical oxygen demand and expressed as milligrams per litre;

- b) the fecal coliform content as indicated by the MPN index and expressed as MPN per 100 millilitres per sample; and
  - c) the total coliform content as indicated by the MPN index and expressed as MPN per 100 millilitres per sample.
28. The Licencee shall:
- a) during each year maintain records of:
    - i) wastewater sample dates;
    - ii) original copies of laboratory analytical results of the sampled wastewater;
    - iii) effluent discharge dates;
  - b) make the records being maintained pursuant to sub-Clause 28 a) of this Licence available to an Environment Officer upon request; and
  - c) keep the maintained records of any one calendar year available for inspection for a period of three years following the respective calendar year in which they were recorded.
29. The Licencee shall not discharge effluent from the wastewater treatment lagoon:
- a) where the organic content of the effluent, as indicated by the five day biochemical oxygen demand, is in excess of 30 milligrams per litre;
  - b) where the fecal coliform content of the effluent, as indicated by the MPN index, is in excess of 200 per 100 millilitres of sample;
  - c) where the total coliform content of the effluent, as indicated by the MPN index, is in excess of 1500 per 100 millilitres of sample;
  - d) between the 1st day of November of any year and the 15th day of June of the following year; or
  - e) when such a discharge would cause or contribute to flooding in or along the effluent drainage route.
30. The Licencee shall remove accumulated sludge in the existing secondary cells of the wastewater treatment lagoon, as required, in the following manner:
- a) discharge treated effluent from the secondary cells of the wastewater treatment lagoon in accordance with the lagoon discharge requirements of this Licence;
  - b) dewater the sludge in the secondary cells by placing sludge in geobags;
  - c) remove all the supernatant from the sludge and return the supernatant to the primary cell of the wastewater treatment lagoon, so that only sludge solids remain; and
  - d) dispose of the dewatered sludge at a waste disposal ground, operating under a permit issued in accordance with Manitoba Regulation 150 / 91.
31. The Licencee shall:
- a) test all sludge solids to be transported to a waste disposal ground in accordance with C.S.A. Standard Test Method A23.2-5C; and
  - b) not transport sludge solids unless the slump test criteria for waste, having a slump of less than 150 mm, is met.




32. The Licencee shall:
  - a) have all sewage sludge slump testing performed by an independent testing laboratory accredited to perform the slump test specified;
  - b) record all slump test results; and
  - c) submit slump test result data to the regional Environment Officer upon request.
33. The Licencee shall transport sludge solids in containers in such a manner to prevent loss of sludge solids to the satisfaction of an Environment Officer.
34. The Licencee shall submit to the Director for approval, on or before April 30<sup>th</sup>, 2007, a comprehensive groundwater monitoring plan for the site of the Development to monitor for liner integrity, to be carried out as approved by the Director.
35. The Licencee shall submit to the Director for approval, on or before April 30<sup>th</sup>, 2007, an operation and maintenance plan for the Development, to be carried out as approved by the Director.
36. The Licencee shall actively participate in any future watershed-based management study, plan and/or nutrient reduction program, approved by the Director, for the Assiniboine River and/or associated waterways and watersheds.
37. The Licencee shall:
  - a) prepare "as constructed drawings" for the Development and shall label the drawings "As Constructed"; and
  - b) provide to the Director, on or before 1st day of January 2008, two sets of "as constructed drawings" of the wastewater treatment lagoon.

#### REVIEW AND REVOCATION

- A. This Licence replaces Licence No. 2738 which is hereby rescinded.
- B. If, in the opinion of the Director, the Licencee has exceeded or is exceeding or has or is failing to meet the specifications, limits, terms, or conditions set out in this Licence, the Director may, temporarily or permanently, revoke this Licence.
- C. If the Licencee has not commenced construction of the Development within three years of the date of this Licence, the Licence is revoked.

- D. If, in the opinion of the Director, new evidence warrants a change in the specifications, limits, terms or conditions of this Licence, the Director may require the filing of a new proposal pursuant to Section 11 of The Environment Act.

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**Tracey Braún, M. Sc.**  
**Director**  
**Environment Act**

**Client File No.: 122.20**

## Schedule "A" to Environment Act Licence No. 2738 R

### Soil Sampling:

1. The Licencee shall provide a drilling rig, acceptable to the designated Environment Officer, to extract soil samples from the liner which is not placed or found at the surface of the lagoon structure. This includes all wastewater treatment lagoons constructed with clay cutoffs at the interior base of the dyke or with a clay cutoff in the centre of the dyke. The drill rig shall have the capacity to drill to the maximum depth of the clay cutoff plus an additional 2 metres. The drill rig shall be equipped with both standard and hollow stem augers. The minimum hole diameter shall be 5 inches.
2. For lagoon liners placed or found at the surface of the lagoon structure, the Licencee shall provide a machine, acceptable to the designated Environment Officer, capable of pressing a sampling tube into the liner in a straight line motion along the centre axis line of the sample tube and without sideways movement.
3. Soil samples shall be collected and shipped in accordance with ASTM Standard D 1587 (Standard Practice for Thin-Walled Tube Sampling of Soils), D 4220 (Standard Practice for Preserving and Transporting Soil Samples) and D 3550 (Standard Practice for Ring-Lines Barrel Sampling of Soils). Thin-walled tubes shall meet the stated requirements including length, inside clearance ratio and corrosion protection. An adequate venting area shall be provided through the sampling head.
4. At the time of sample collection, the designated Environment Officer shall advise the Licencee as to the soil testing method that must be used on each sample. The oedometer method may be used for a sample were the Environment Officer determines that the soil sample is taken from an undisturbed clay soil which has not been remoulded and which is homogeneous and unweathered. The triaxial test shall be used for all samples taken from disturbed and remoulded soils or from non-homogenous and weathered soils.
5. The Licencee shall provide a report on the collection of soil samples to the designated Environment Officer and to the laboratory technician which includes but is not limited to: a plot plan indicating sample location, depth or elevation of sample, length of advance of the sample tube length of soil sample contained in the tube after its advancement, the soil test method specified by the Environment Officer for each soil sample and all necessary instructions from the site engineer to the laboratory technician.
6. All drill and sample holes shall be sealed with bentonite pellets after the field drilling and sampling has been completed.

## Soil Testing Methods:

### 1. Triaxial Test Method

- a) The soil samples shall be tested for hydraulic conductivity using ASTM D 5084 (Standard Test Method for Measurement of Hydraulic Conductivity of Saturated Porous Materials Using a Flexible Wall Permeameter).
- b) Soil specimens shall have a minimum diameter of 70 mm (2.75 inches) and a minimum height of 70 mm (2.75 inches). The soil specimens shall be selected from a section of the soil sample which contains the most porous material based on a visual inspection. The hydraulic gradient shall not exceed 30 during sample preparation and testing. Swelling of the soil specimen should be controlled to adjust for: the amount of compaction measured during sample collection and extraction from the tube and the depth or elevation of the sample. The effective stress used during saturation or consolidation of the sample shall not exceed 40 kPa (5.7 psi) or the specific stress level, that is expected in the field location were the sample was taken, which ever is greater.
- c) The complete laboratory report, as outlined in ASTM D 5084, shall be supplied for each soil sample collected in the field.

### 2. Oedometer Test Method

- a) The soil samples shall be tested for hydraulic conductivity using ASTM D 2435 (Standard Test Method for One-Dimensional Consolidation Properties of Soils).
- b) Soil specimens shall have a minimum diameter of 50 mm (2 inches) and a minimum height of 20 mm (0.8 inches). The soil specimens shall be selected from a section of the soil sample which contains the most porous material based on a visual inspection. The soil specimen shall be taken from an undisturbed soil sample. The soil specimen shall be completely saturated.
- c) The complete laboratory report, as outlined in ASTM D 2435, shall be supplied for each soil sample collected in the field.